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April 1, 2016

# DEVELOPMENT AND INFRASTRUCTURE SERVICES – PLANNING & BUILDING SERVICES REPORT 2016-11

TO:

Mayor and Members of Council

SUBJECT:

Street Naming Policy

ORIGIN:

Planning Services

## **RECOMMENDATIONS**

THAT Development and Infrastructure Services – Planning & Building Services Report 2016-11 dated April 1 regarding the Street Naming Policy be received and the following recommendations be adopted:

- 1. THAT Council adopt the attached Street Naming Policy
- 2. THAT Council delegate to Staff such authority as is required to administer the Street Naming Policy

In accordance with the Procedure By-law, any Member of Council may make a request to the Town Clerk that this Information Report be placed on an upcoming Committee of the Whole agenda for discussion.

## **BACKGROUND**

Following Council's adoption of Corporate Services Report – Legislative Services 2015-05 dated April 2, 2015, the Street Naming Committee was dissolved. A new process is required for the naming of Streets in Newmarket. This report presents a policy for a new internal street naming review policy that reflects the need to have street names that are clear, easily understood, and reflective of Newmarket's heritage.

Previously the Street Naming Committee, which comprised of members of the public and supported by staff, met to discuss requests related to street naming. As Newmarket has reached near complete build-out of its street network, the meetings of this group became infrequent and it was determined that the committee was no longer required.

## COMMENTS

The Town still receives requests for names to be added to the Street Name Reserve List. These are typically to add the names of distinguished Town residents, veterans, or people who have contributed to Newmarket in an outstanding way. A process is yet required to ensure that requests for street name changes and the naming of possible new streets occurs in a manner that reflects the expectations of Newmarket residents. Staff have developed a policy to handle requests that establishes criteria and review

processes that will prevent confusion and ensure that street names reflect Newmarket's heritage and the accomplishments of its residents.

The attached policy will guide staff in the review of requests to add names to the Street Name Reserve List, rename existing streets, and name new streets.

# **BUSINESS PLAN AND STRATEGIC PLAN LINKAGES**

The proposed policy will support the Community Strategic Plan by being *Well Respected* by ensuring that Newmarket's streets remain named in a manner that is clearly understood and reflective of the Town's heritage.

The proposed policy will support the Council Strategic Priority of Efficiency & Financial Management by better aligning staff time with the review required of street names.

#### CONSULTATION

The public was consulted through the Boards and Committees review that occurred in 2014-2015 leading up to the adoption of Corporate Services Report – Legislative Services 2015-05 dated April 2, 2015 which directed a new structure of boards and committees.

# **HUMAN RESOURCE CONSIDERATIONS**

None.

## **BUDGET IMPACT**

None.

#### CONTACT

For more information on this report, contact: Ted Horton, Planner, at 905-953-5321, ext 2458; thorton@newmarket.ca

Commissioner, Development and Infrastructure

Services

Director, Planning & Building Services

Planner

Appendix: Street Naming Policy



# CORPORATE POLICY

Sub Topic:

Street Naming Policy

Policy No. PLAN, 1-01

Topic:

Naming

Applies To: Public and Private Streets

Section:

Planning and Building Services

Council Adoption Date:

Effective Date:

Revision No:

Date:

# Policy Statement and Strategic Plan Linkages

The Town of Newmarket prides itself on its core values and being "Well planned and Connected." As the Town strives to cultivate strategic growth, this policy supports that commitment by ensuring streets are named within their appropriate protocols.

# **Purpose**

The purpose of the Street Naming Policy is to set out guiding principles for the naming and renaming of streets in the Town of Newmarket. The Street Naming Policy includes the process for street names being added to, and developing priority standing on, the Town of Newmarket Street Name Reserve List and the establishment of an Internal Review Team. In addition, it outlines the procedures for assigning street names to a development and renaming an existing street.

This policy applies to both public and privately managed streets in the Town of Newmarket, subject to legislative requirements and governing by-laws. The policy is administered by Planning and Building Services.

#### Definitions

**Resident-** in relation to section 7.0 of this policy, a resident is a person who resides on, or owns property that fronts on to the subject street; including tenants and business owners.

**Town** – is the Corporation of the Town of Newmarket

**Street Name Reserve List-** is a database of names intended to be used as street names within the Town of Newmarket.

#### **Procedures**

#### 1. Establishment of an Internal Review Team

- 1.1 The Street Naming Internal Review Team is established to make recommendations to the Director of Planning or designate with regards to the naming of public and private streets in the Town of Newmarket.
- 1.2 The Street Naming Internal Review Team will be composed of the following groups:
  - Staff Liaison, Heritage Newmarket Advisory Committee
  - One (1) representative from Town of Newmarket Planning and Building Services
  - One (1) representative from the Town of Newmarket Recreation and Culture Department
  - One (1) representative from Central York Fire Services.
- 1.3 The Street Naming Internal Review Team's recommendations to the Director of Planning or designate include:
  - a) Requests to add a name to the Reserve List.
  - b) Assigning names to new subdivisions/ newly created roads, both private and public.
  - c) Approval of themes for new subdivisions as suggested by developers and/or the Street Naming Internal Review Team itself.
- 1.3 The Street Naming Internal Review Team will strictly comment and provide recommendations by e-mail. Formal meetings will be held only where required.

## 2. Street Name Reserve List:

- 2.1 The Street Name Reserve List is a database of names intended to be used as street names within the Town of Newmarket.
- 2.2 The Street Name Reserve List will include potential themes to be used at the discretion of developers for developments in the Town of Newmarket.
- 2.3 Names within the Street Naming Reserve List may be prioritized to expedite selection. Criteria for prioritization are set out in section 4.0.

## 3. Adding names to the Street Name Reserve List:

- 3.1 Any street name request shall be forwarded to the Town of Newmarket Planning and Building Services.
- 3.1.1 Any person can make a request for a street name.
- 3.1.2 The request shall include the proposed name, a description as to how it meets the established criteria, and contact information.

- 3.2 Street Name Criteria:
  - 3.2.1 Names must relate to local individuals/families posthumously who:
    - a. Have had a considerable relationship with the Town, and/or
    - b. Have made a significant social, political or cultural contribution to the Town.

Or

- 3.2.2 Other names of historical significance.
- 3.2.3 Themes for large developments (e.g. residential and/or industrial subdivisions) shall be of local, regional, provincial or national significance. Priority shall be given to themes with local significance.
- 3.3 Proposed street names **should not** have any of the following characteristics:
  - 3.3.1 Generic names, such as Bay Street
  - 3.3.2 Names with undesirable definitions or pronounced or spelled similar to such undesirable words
  - 3.3.3 More than one word; use surname unless given name(s) is necessary to avoid duplication
  - 3.3.4 The re-use of a first word in a street name
  - 3.3.5 Corrupted, or modified names, such as Sandiford in recognition of Sandford
  - 3.3.6 Discriminatory or derogatory names (e.g. with regard to race, sex, colour, creed, political affiliation or other social factors)
  - 3.3.7 Names seen as advertising for a particular business
  - 3.3.8 Re-use of former street names
  - 3.3.9 Names of existing institutions, parks, facilities, enterprises, service clubs or similar organizations, lands or structures.
  - 3.3.10 Sound alike/similar street names are prohibited (e.g. Lynx and Links)
  - 3.3.11 Names of existing streets shall be used on new streets which are continuations of, or in alignment with, existing streets
- 3.4 The names of private streets must be circulated to members of the Street Naming Internal Review Team for evaluation and approval in accordance with the existing street name policies. Due to the potential confusion and problems which may occur for emergency and delivery services caused by the naming of private streets, Planning and

- Building Services is to implement this policy as a condition of approval of proposed site plans with internal streets.
- 3.5 The Planning and Building Services representative shall forward all street name requests to the York Region Planning Department for Regional Approval. After receiving this approval, street name requests will then be circulated to the Street Naming Internal Review Team for approval.
- 3.6 If York Region does not approve the name, the Street Naming Internal Review Team may use its discretion to alter the name while maintaining consistency with the Policy and re-submitting it to York Region for approval. The developer/individual/family who submitted the name should be contacted for their approval before the altered name is resubmitted to York Region.
- 3.7 Upon receiving Regional and Local approval, the name is added to the Street Name Reserve List.

#### 4. Street Name Reserve List Prioritization

- 4.1 A name on the Street Name Reserve List shall receive priority standing if it has remained on the reserve list after a time period as specified by the Street Naming Internal Review Team.
- 4.2 The specified time period may be reviewed by the Street Naming Internal Review Team on an as needed basis to further the selection of names from the reserve list.
- 4.3 The Street Naming Internal Review Committee may also prioritize names from the Street Name Reserve List based on the level of significance to the criteria established under Section 3.2.
- 4.4 The Street Name Reserve List shall note those names with priority standing.

## 5. Assigning Street Names to a development:

- 5.1 Planning and Building Services shall review draft plans to determine the number of new streets.
- 5.2 Developers have the ability to propose names for up to 50% of the streets within their development; the remaining 50% must be chosen from the existing Reserve List, with 50% of these having priority standing.
- 5.3 The property owner shall submit a selection of names from the Street Name Reserve List for consideration by the Street Naming Internal Review Team.
- 5.4 The property owner may request the addition of names to the Street Name Reserve List for assignment within new developments. Such requests are required to comply with this policy.

- 5.5 The Street Naming Internal Review Team will review and assign the name to a new street.
- At such time as a name is assigned to a new street within the Town of Newmarket, the Street Naming Internal Review Team shall advise the original requestor that the street name has been officially assigned.
- 5.7 The Street Naming Internal Review Team may require and designate additional information, crest, symbols, etc. pertaining to the street name on street signs, while still maintaining the typical sign size.

# 6. Circumstances that require Council Approval

6.1 In extenuating circumstances in which there is a need for an exception and/or change to the policy Council approval is required (i.e. putting the name of an individual on the list when they are still alive).

# 7. Renaming an Existing Street

- 7.1 All applications for renaming streets shall be made in writing.
- 7.2 The application shall include a petition with the names, addresses, and signatures of 60% of the affected residents. The petition must demonstrate that at minimum 60% of the affected residents/owners are interested in considering a change to the street name.
- 7.3 The application shall include a recommended new name that is in accordance with this policy.
- 7.4 If Council accepts the request to consider the name change, Council will direct staff to process the request as follows:
  - Advise, in regular mail, all affected residents that Council is considering changing the street name and the suggested new name.
  - Hold a Public Information Centre where residents can receive information on
    potential impacts of the change and express their opinion on the proposed new
    name. Residents will be informed of the fees that the Town may be aware of (e.g.
    fees charged by utility companies for address changes) and reminded of the
    various agencies to be contacted and documents to be changed.
  - Prepare a "Letter of Consent" for the applicant to use in obtaining written agreement from the affected residents.
- 7.5 After the PIC, the applicant is responsible for collecting Letters of Consent from a minimum of 80% of affected residents.
- 7.6 If the request is to consider renaming a portion of a road, a Reference Plan, prepared by a Surveyor may be required, at the applicant's expense.

- 7.7 If requested by the affected residents and/or applicant Council can consider offering compensation to cover the cost of changing addresses (i.e. the fee charged by Newmarket Hydro to change addresses) and/or covering the cost of Reference Plan (if required)
- 7.8 Staff will report back to Council with the results of the public consultation, and if the 80% agreement of residents was achieved, and make recommendation on the proposed change, the new name, and whether or not compensation should be considered.
- 7.9 If Council decides to approve the street name change, staff will be directed to:
  - Bring forward a by-law repealing existing street name (if required);
  - Bring forward a by-law for the new street name; and
  - Register the new name on title of the affected properties
- 7.10 Through the Fees and Charges By-law, Council may choose to establish an application fee to cover the staff time and resources required to process the street name change.