



Agenda

Central York Fire Services – Joint Council Committee

Tuesday, January 9, 2018 at 9:30 AM
Cane A&B Room, 395 Mulock Drive,
Town of Newmarket

Additions & Corrections to Agenda

Declarations of Pecuniary Interest

Presentations

Deputations

Approval of Minutes

1. **Central York Fire Services – Joint Council Committee Meeting Minutes of November 7, 2017**

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Items

2. **Verbal Report regarding Central York Fire Services Forecast**
Town of Newmarket Treasurer Mike Mayes
3. **Verbal Report regarding Bill 148**
Town of Newmarket Director of Human Resources Lynn Georgeff
4. **Firefighter/Paramedic Proposal**
Financial Services
December 14, 2017

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1. That Joint Chief Administrative Officer's (Newmarket & Aurora) and CYFS Fire Chief, Corporate Services Report – Financial Services 2017-59 dated December 14, 2017 regarding Firefighter/Paramedic Proposal be received for information purposes; and,

2. That staff continue to monitor developments and update Joint Council Committee, as required.

5. Burning By-law

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Note: This item was addressed at the May 16, 2017 meeting. Councillor Twinney requested this item be reconsidered.

1. That Fire Services Report 2017-04 dated May 9, 2017, regarding Outdoor Burning By-law be received; and,
2. That there will be no amendments to the current Outdoor Burning By-laws 2009-64 and Bylaw 511-09; and,
3. That an education and communication plan be implemented.

New Business

Closed Session (if required)

Adjournment



Minutes

Tuesday, November 7, 2017 at 9:30 AM

Town of Aurora, Holland Room
100 John West Way, Aurora

The meeting of the Central York Fire Services - Joint Council Committee was held on Tuesday, November 7, 2017 in the Holland Room, Town of Aurora, 100 John West Way, Aurora, Ontario.

Members Present

Newmarket:

Councillor Hempen
Councillor Bisanz

Aurora:

Councillor Thompson, Vice Chair
Councillor Abel
Councillor Mrakas

Regrets:

Councillor Twinney, Chair

Staff Present

Newmarket:

R. Shelton, Chief Administrative Officer
M. Mayes, Director of Financial Services/Treasurer
D. Schellenberg, Manager of Finance & Accounting
K. Saini, Deputy Town Clerk, Recording Secretary

Aurora:

D. Nadorozny, Chief Administrative Officer
A. Downey, Director of Parks, Recreation, and Cultural Services
D. Elliot, Director of Financial Services/Town Treasurer

Central York Fire Services:

I. Laing, Fire Chief
R. Volpe, Deputy Fire Chief
R. Comeau, Deputy Fire Chief

Guests:

Paul McIntosh, Thomas Brown Architects
Chris Kubbinga, Thomas Brown Architects

The meeting was called to order at 9:36 AM with Councillor Thompson in the Chair.

Additions & Corrections to the Agenda

Moved by: Councillor Abel
 Seconded by: Councillor Bisanz

1. That the agenda be approved as distributed.

Carried

Declarations of Pecuniary Interest

None.

Presentation

1. Central York Fire Services Fire Station 4-5 Presentation

Mr. Paul McIntosh and Mr. Chris Kubbinga presented the final drawings of fire station 4-5. It was noted that occupied spaces will have access to natural daylight and that the building have a full generator to ensure that it can during power outages.

There was discussion regarding green, sustainable technologies, rain water harvesting, parking, and accessibility.

It was noted that the design still needs to go through site plan review process to ensure storm water designs are appropriate.

Mr. Al Downey, advised that Mr. McIntosh and Mr. Kubbinga would present to the Councils of Aurora and Newmarket on the design of Fire Station 4-5.

Moved by: Councillor Bisanz
 Seconded by: Councillor Hempen

1. That the presentation regarding the final design of the Central York Fire Services Fire Station 4-5 provided by Mr. Paul McIntosh and Mr. Chris Kubbinga of Thomas Brown Architects be received.

Carried

Deputations

None.

Approval of Minutes

2. Central York Fire Services - Joint Council Committee Meeting Minutes of September 26, 2017

Moved by: Councillor Mrakas
Seconded by: Councillor Abel

1. That the Central York Fire Services - Joint Council Committee Meeting Minutes of September 26, 2017 be approved.

Carried

3. Central York Fire Services - Joint Council Committee (Special Budget) Meeting Minutes of October 25, 2017

Moved by: Councillor Hempen
Seconded by: Councillor Abel

1. That the Central York Fire Services - Joint Council Committee (Special Budget) Meeting Minutes of October 25, 2017 be approved.

Carried

Items

4. Central York Fire Services Headquarters Station 4-5

Moved by: Councillor Mrakas
Seconded by: Councillor Bisanz

1. That Report no. PRCS17-039 be received; and,
2. That the Joint Council Committee recommend approval of the design for the Central York Fire Services Station 4-5 presented by Thomas Brown Architects Inc.; and,
3. That Joint Council Committee recommend that staff be authorized to proceed with Phase 2 of the RFP submitted by Thomas Brown Architects Inc. for the preparation of detailed drawings, specifications and tender documents in the amount of \$165,000, excluding disbursements and taxes.

Carried

5. Outdoor Burning By-law

There was no discussion on this matter, and it was recommended that this matter be postponed to the next scheduled Central York Fire Services Joint Council Committee Meeting.

Moved by: Councillor Mrakas
 Seconded by: Councillor Abel

1. That reconsideration of Fire Services Report 2017-04 be postponed to the next Central York Fire Services - Joint Council Committee meeting.

Carried

6. Forecast for Multi-Year Budget Discussion

Mr. Mike Mayes provided an update on the capital asset replacement fund, and general considerations for multi-year budgeting.

There was discussion regarding the onboarding of additional firefighters over the next 5 years. It was suggested that the Fire Chief provide a report Central York Fire Services - Joint Council Committee to a future meeting regarding staffing for Fire Station 4-5.

Moved by: Councillor Mrakas
 Seconded by: Councillor Bisanz

1. That the discussion regarding multi-year budget be received; and,
2. That the Fire Chief be directed to report back on the operationalization and staffing of Fire Station 4-5.

Carried

7. Proposed Meeting Schedule for 2018

It was noted that the May 8, 2018 may require rescheduling due to potential conflicts with the Ontario Association of Fire Chiefs annual general meeting.

Moved by: Councillor Hempen
Seconded by: Councillor Mrakas

1. That the following proposed meeting schedule for 2018 be received:
 - Tuesday, January 9, 2018 – Town of Newmarket;
 - Tuesday, March 6, 2018 – Town of Aurora;
 - Tuesday, May 8, 2018 – Town of Newmarket;
 - Tuesday, June 26, 2018 – Town of Aurora; and,
 - Tuesday, September 4, 2018 – Town of Newmarket.

Carried

New Business

8. Bill 148 & Bill 160

Chief advised that a report on these Bills would be presented at a future meeting.

Closed Session

Councillor Thompson advised that there was no requirement to resolve into a Closed Session.

Adjournment

Moved by: Councillor Mrakas
Seconded by: Councillor Bisanz

1. That the Central York Fire Services Joint Council Committee Meeting adjourn at 10:25 AM.

Carried

Date

Councillor Thompson, Vice Chair



CORPORATE SERVICES COMMISSION
Financial Services

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December 19, 2017

JOINT CHIEF ADMINISTRATIVE OFFICER'S (NEWMARKET & AURORA) & CYFS FIRE CHIEF, CORPORATE SERVICES REPORT – FINANCIAL SERVICES 2017-59

TO: Joint Council Committee

SUBJECT: Firefighter/Paramedic Proposal

ORIGIN: CAO – Town of Newmarket; CAO – Town of Aurora; Fire Chief

RECOMMENDATION:

1. That Joint Chief Administrative Officer's (Newmarket & Aurora) and CYFS Fire Chief, Corporate Services Report – Financial Services 2017-59 dated December 14, 2017 regarding Firefighter/Paramedic Proposal be received for information purposes;
2. And that staff continue to monitor developments and update Joint Council Committee, as required.

BACKGROUND

In March 2015, the Ontario Professional Fire Fighters Association (OPFFA) issued a Proposal for Pilot Projects to Assess the Impact and Outcomes of Fire Fighter Symptom Relief Training and Intervention in Ontario and distributed their proposal at Queen's Park. The proposal introduced a "Fire-Medic" role which was proposed to be a combined Firefighter/Paramedic role". According to the OPFFA, and citing the increased resource requirements of maintaining separate functions of Fire and Paramedics, the objective of introducing the combined "Fire-Medic" role was to improve patient outcomes through the expanded role of the Fire Service in emergency medical response.

The OPFFA proposed additional advanced interventions for the treatment of cardiac arrest, diabetic seizures, asthma attacks and allergic reactions with the associated medications. To achieve certification as a Fire-Medic a Firefighter would require an additional 20 hours of training under the supervision of a base hospital physician. With the creation of a Provincial Fire-Medic Standard, every front-line apparatus would have one Fire-Medic with a complete Symptom Relief Kit that could provide a higher level of pre-hospital care, often with a shorter response time than EMS.

This proposal was not acceptable to the Ministry of Health.

On September 27, 2017 amendments to the *Ambulance Act* were tabled as part of Bill 160, *Strengthening Quality and Accountability for Patients Act, 2017*. The week of December 11, 2017 the Bill received Royal Assent. The legislation allows paramedics to “treat-and-release” as well as “treat-and-refer” and permits paramedics to transport patients to a non-hospital setting, such as a mental health facility, to better meet their needs and alleviate overcrowding in emergency departments.

The Bill also creates the opportunity for the province to undertake pilot projects in two Ontario municipalities to test the use of firefighters already certified as paramedics to respond to low-acuity calls. The Minister of Health and Long-Term Care is consulting with stakeholders on the design of the pilots and Expression of Interest to identify municipalities to host the pilot projects. The pilots will be voluntary, designed in consultation with the municipalities and there could be differentiation between the two pilots. A Call for expressions of interest from municipalities is currently expected to be out in February or March of 2018.

COMMENTS

In Ontario all emergency services participate in a “tiered response” protocol, which allows for the notification of multiple resources to respond and initiate appropriate levels of care in the shortest possible response time. Elapsed time from the moment of notification to treatment of a medical emergency, whether it is a cardiac event, anaphylactic shock, shortness of breath or an opioid overdose can make the difference between a successful intervention and the loss of a patient. While the current standard of medical care provided by the fire service is not at the level of a Primary or Advanced Care Paramedic, firefighters are trained and equipped to provide oxygen, cardio-pulmonary resuscitation (CPR) and defibrillation.

Emergency Services Steering Committee Position

Patient Outcomes

According to the Emergency Services Steering Committee, there is no evidence to support that expanding the scope of medical intervention by certified paramedics working for fire services would improve patient outcomes. Firefighters are already trained in CPR and defibrillation to respond to a sudden cardiac event. Other medical emergencies require equipment and medication only carried on an ambulance, not on a fire apparatus. Furthermore, ambulances will still need to respond to all emergency medical calls to assess and transport patients which could result in a duplication of resources.

Additional Costs

Additional costs are foreseeable to municipalities, base hospitals and the province to blend and maintain the standards of care in both services. Shifting EMS work from paramedics to fire fighters (who are also paramedics) would shift some of the cost of health care from the province to municipalities. This would mean that taxpayers are paying for health services twice. Municipal taxpayers expect that the taxes they pay for fire services are for fighting fires, rescue, fire prevention, and fire education.

Some of the conceivable additional costs could include those associated with training, certification, equipment, patient record requirements, medical oversight, and liability insurance. There may be an impact on collective bargaining, such as job classification, due to enhanced skills and job scope. There may also be an increase in the amount of sick time, due to increased exposure to illness.

Interest Arbitration System

Although requests were made to ensure the amendments to the *Ambulance Act* would include language to prevent the proposed paramedic/firefighter pilot model from expanding across the Province, no such language was inserted. There are concerns that without such safeguards in the Bill, the model of paramedics on firetrucks could eventually be imposed on unwilling municipalities through interest arbitration. (This was the result with the 24-hour shift pilots for fire services.) This outcome erodes the ability of municipalities to determine what services will be delivered in their communities.

Disputes/Litigation

The proposed model using fire fighters, who are also trained paramedics, has the potential to lead to labour disputes and litigation in the ambulance sector. For example, using fire fighters/paramedics and their equipment to respond to medical calls has the potential to keep them at a medical situation and preventing the crew from responding a fire rescue situation.

The governing legislation and labour relations structures are very different between the fire services and paramedic sectors. For example, there is no standard for medical response in Ontario's fire services.

Also, the limitation on hours of work differs between the two sectors. Fire fighters work 24 hour shifts, while paramedics cannot work 24 hour shifts given the nature of their work. (They are only allowed to work 12 hours.)

Dispatch Services

Recently, there have been occasions where CYFS has arrived prior to EMS and successfully resuscitated patients which may have had different outcomes when EMS are delayed. The percentage of incidents with this outcome are relatively small, however, our citizens expect to get timely emergency response and by the fire service continuing to participate in the "tiered response" protocols there is an opportunity of more lifesaving interventions due to the availability

of fire services to the patient. One enhancement to the “tiered response” system would be simultaneous notification of fire services which would reduce the delays in notification by the Central Ambulance Communications Centres (CACC).

Fire services has been outspoken about the need to upgrade the dispatch system between fire services and paramedic services. Currently fire services are only dispatched to certain calls. It has been suggested that if Fire and EMS were dispatched simultaneously, response times to calls requiring medical aid could be decreased and could directly improve patient outcomes.

Bill 160 does include plans to reform land ambulance dispatch.

Support for the Model

The only support for the model is from the Ontario Professional Fire Fighters Association (OPFFA). The Ontario Association of Paramedic Chiefs (OAPC), Association of Municipalities of Ontario (AMO), and Large Urban Mayors Caucus of Ontario (LUMCO)/Mayors and Regional Chairs of Ontario (MARCO) are all opposed.

Central York Fire Services Position

It is the position of CYFS that there are intermediate steps that could be undertaken to improve patient outcomes and reduce municipal costs:

- When fire services does a medical intervention they are assisting the EMS provider and as such all supplies required should be provided by the Region at no cost to the municipality. The supplies include all disposable medical supplies and medical oxygen. This system is currently in use in Peel Region.
- Simultaneous notification of fire services for the predetermined list of medical response incidents should be reviewed and updated.
- Criteria for dispatching tiered response should not be changed without consultation.

CONCLUSION

Impacted groups are awaiting the opportunity to provide input on the design of the pilot projects and the Expression of Interest to identify municipalities to host the pilot projects. JCC will be updated, as more information on the pilot programs comes out.

IMPACT ON THE MASTER FIRE PLAN

The impact on the Master Fire Plan is dependent on next steps.

CONSULTATION

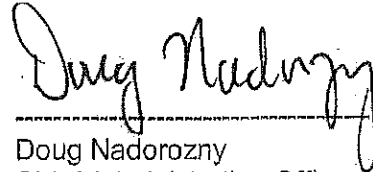
The Chief Administrative Officers of Newmarket and Aurora were consulted.

CONTACT

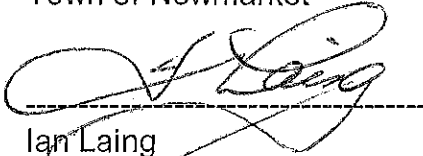
For more information on this report, contact: Ian Laing at 905-953-5300, ext. 3001 or via e-mail at ilaing@cyfs.ca



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Chief Administrative Officer
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Doug Nadorozny
Chief Administrative Officer
Town of Aurora



Ian Laing
Fire Chief
Central York Fire Services



Dawn Schellenberg
Manager, Finance and Accounting
Town of Newmarket

DS/lm



CENTRAL YORK FIRE SERVICES

May 9, 2017

Fire Services Report

To: Joint Council Committee
 Origin: Central York Fire Services - Deputy Chief Robert Comeau
 Subject: Outdoor Burning By-law

RECOMMENDATIONS

THAT Fire Services Report - 2017-04 dated May 9, 2017, regarding Outdoor Burning By-law be received; and

AND THAT there will be no amendments to the current Outdoor Burning By-laws 2009-64 and By-law 5111-09

AND THAT an education and communication plan be implemented.

COMMENTS

The purpose of this report is to provide an update to Central York Fire Services Joint Council Committee regarding CYFS Outdoor Burning By-laws 2009-64 and 5111-09 with respect to excessive smoke affecting neighbouring properties.

At a Joint Council Committee meeting on January 10, 2017, staff were directed to review both by-laws regarding open burning provisions. Staff reached out to the seven Municipal Fire Departments and the results indicate that outdoor burning is permitted in many of the surrounding municipalities, however, it is restrictive and must be done in a fire pit or non-combustible appliance.

The Ontario Fire Code permits open-air burning on any property for the purposes as outlined below in the Ontario Fire Code Article, this does not include open air burning for personal warmth:

Ontario Fire Code Article 2.4.4.4. States:

- (1) Open-air burning shall not take place unless:
 - (a) It has been approved, or
 - (b) The open-air fire consists of a small, confined fire that is
 - (i) Used to cook food on a grill, barbecue or spit,

- (ii) Commensurate with the type and quantity of food being cooked, and
- (iii) Supervised at all times.

(2) Sentence (1) does not apply to the use of an appliance that:

- (a) meets the requirement of the Technical Standards and Safety Act, 2000,
- (b) is for outdoor use,
- (c) if assembled, has been assembled in accordance with the manufacturer's instructions, and
- (d) if installed, has been installed in accordance with the manufacturer's instructions.

EDUCATION

Staff acknowledges that open air burning can create environmental concerns such as poor air quality which may lead to public health concerns. Staff will undertake a communication and education program including brochures, which will include do's and don'ts of burning materials which creates the smoke. Information can also be delivered through the Towns website and social media pages which will include public service announcements.

If any amendments to the current by-laws occur a public information centre regarding the changes will need to be hosted in both municipalities.

BUDGET IMPACT

There is no immediate financial impact with respect to this report. Currently each call regarding outdoor burning, the cost associated with each emergency response is often absorbed by the municipality.

CONSULTATION

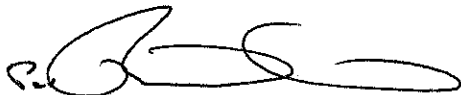
Information was also gathered from the seven York Regions' Fire Services. Richmond Hill Fire Services advised that they tried using an inspection order to prevent a property owner from burning with excessive smoke and the order was rescinded by the Ontario Fire Marshalls Office.

IMPACT ON THE MASTER FIRE PLAN

There is no impact on the Master Fire Plan.

CONTACT

Fire Chief Ian Laing



Ian Laing, Fire Chief
Central York Fire Services